Introduction of the Tools for Economic Analysis of Patient Management Interventions in Heart Failure Costing Tool
A User-Friendly Spreadsheet Program to Estimate Costs of Providing Patient-Centered Interventions

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Background—Patient-centered health care interventions, such as heart failure disease management programs, are under increasing pressure to demonstrate good value. Variability in costing methods and assumptions in economic evaluations of such interventions limit the comparability of cost estimates across studies. Valid cost estimation is critical to conducting economic evaluations and for program budgeting and reimbursement negotiations.

Methods and Results—Using sound economic principles, we developed the Tools for Economic Analysis of Patient Management Interventions in Heart Failure (TEAM-HF) Costing Tool, a spreadsheet program that can be used by researchers and health care managers to systematically generate cost estimates for economic evaluations and to inform budgetary decisions. The tool guides users on data collection and cost assignment for associated personnel, facilities, equipment, supplies, patient incentives, miscellaneous items, and start-up activities. The tool generates estimates of total program costs, cost per patient, and cost per week and presents results using both standardized and customized unit costs for side-by-side comparisons. Results from pilot testing indicated that the tool was well-formatted, easy to use, and followed a logical order. Cost estimates of a 12-week exercise training program in patients with heart failure were generated with the costing tool and were found to be consistent with estimates published in a recent study.

Conclusions—The TEAM-HF Costing Tool could prove to be a valuable resource for researchers and health care managers to generate comprehensive cost estimates of patient-centered interventions in heart failure or other conditions for conducting high-quality economic evaluations and making well-informed health care management decisions. (Circ Cardiovasc Qual Outcomes. 2012;5:113-119.)

Key Words: computing methodologies ■ disease management ■ health care costs ■ heart failure

Patient-centered health care interventions, such as heart failure disease management programs, are under increasing pressure to demonstrate good value as health care budgets are further scrutinized for inefficiency. High-quality cost estimates are important to health care managers for budgetary decision-making, setting payment rates, negotiating reimbursement contracts, forecasting costs with program expansion or contraction, and identifying ways to improve program efficiency. In research settings, there is also a growing demand for economic evaluations that provide accurate and standardized cost estimates so that national and international bodies, professional societies, and managed care organizations can make informed guidelines and recommendations.1-7

The general lack of detail regarding cost-estimation methods in published studies of patient-focused interventions such as cardiac rehabilitation, disease management interventions, and other programs targeting patients with chronic conditions suggests that there has been little standardization of costing methods.8-10 The available information suggests that program costs are systematically underestimated. Some studies report on savings induced by the programs but do not include the cost of the intervention,20-22 and others limit cost estimation.

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WHAT IS KNOWN

- Published economic evaluations of disease management programs apply a variety of approaches to cost estimation, making comparisons across studies difficult.
- High-quality, comprehensive cost estimates are essential for informed decision making about program budgeting, negotiating payments for services, and conducting cost-effectiveness analyses to evaluate the value of patient-centered interventions.

WHAT THE STUDY ADDS

- We developed the Tools for Economic Analysis of Patient Management Interventions in Heart Failure Costing Tool for use by research groups and healthcare managers to estimate costs of patient-focused programs.
- The tool facilitates data collection and cost estimation for personnel, facilities, equipment, supplies, patient incentives, miscellaneous items, and start-up activities.
- Adoption of the tool and systematic reporting of resulting cost estimates would lead to the availability of standardized cost estimates across different types of patient-focused interventions for heart failure or other conditions.

...to personnel time devoted to providing the intervention without consideration of overhead or other fixed or variable costs. Some analysts have applied reimbursement rates for similar services as a proxy, and some have applied fees paid to or charges from the companies that provide the intervention. Although the latter strategy may represent the appropriate cost from the payer’s perspective, this strategy may lead to poor decision-making by the provider or broader national decision-making bodies, because fees or charges can misrepresent the resources actually devoted to the intervention.

Much of the literature has focused on heart failure, for which expenditures are massive. More than 4 million Medicare beneficiaries have heart failure, and more than one-quarter of patients with heart failure die within 1 year. With more than 60% of expenditures attributable to inpatient care, providers have long recognized the potential economic savings of programs designed to reduce hospital admissions among patients with heart failure.

Tools for Economic Analysis of Patient Management Interventions in Heart Failure (TEAM-HF) consists of 2 projects. The first project is the development of a costing tool designed to assist with estimating costs of patient-focused interventions in heart failure or other conditions. The second project aims to develop a customizable computer model to estimate the long-term cost-effectiveness of patient-focused interventions in heart failure. In this article, we report on the development of the first project, the TEAM-HF Costing Tool. We then compare estimates of the cost of an exercise training program for patients with heart failure patients derived from the costing tool with cost estimates reported in a recently published economic evaluation of exercise training. Last, we describe the potential uses of the tool and discuss its strengths and limitations.

Methods

Determining the cost of a medical intervention requires consideration of the study perspective and time horizon. The study perspective is critical for determining which resources should be included and how they should be valued. A study can take one or multiple perspectives, depending on the objectives of the study. The societal perspective is generally recommended, but other perspectives, such as payer, patient, and provider, may also be of interest. If an economic evaluation (eg, cost comparison, cost-effectiveness analysis) is performed from the societal perspective, all resources incurred in the delivery of the intervention should be included. In a clinic-based disease management program, these resources include time for all personnel involved directly or indirectly (eg, administrative staff) in the delivery and maintenance of the program, supplies and equipment used, facilities (for personnel or patients), and any incentives, materials, and transportation services provided to patients or caregivers enrolled in the program. With a societal perspective, patients’ and caregivers’ time associated with the program should also be incorporated, including time spent participating in the program and time spent adhering to interventions associated with the program.

To determine how fixed costs are handled requires determination of the time horizon of interest. Time horizon can be classified into short and long, depending on how costs for various resources may change over time and with potential changes in volume. In the short run, costs of administration (eg, support personnel) and capital (eg, facilities, equipment) may be considered fixed costs. In that for these resources may not be expected to change in the near term or increase to a significant degree with the initiation of a small disease management program. That does not mean, however, that these costs are zero. Over the long run or with growth in the numbers of patients participating in the program, administrative and facility costs would be expected to change and should be allocated to the cost of the program.

On identification of resources involved, each must be measured or estimated. With a societal perspective, each of these resources should then be valued at their opportunity cost, which is defined as the value of the resource in its next best use. The economic concept of opportunity cost promotes standardization across interventions and allows for a fair comparison of resources necessary to carry out different types of programs and treatments. Market prices typically provide a good approximation of the opportunity cost for a resource. In health care, however, prices (ie, charges) are sometimes inflated well beyond the opportunity cost necessary to deliver a given service. Also, adjustments or other sources of unit costs are necessary. However, from a societal perspective, charges are relevant, and from the perspective of a provider, accounting costs (ie, the amount paid for the resources) are appropriate.

Development Process

In developing the TEAM-HF Costing Tool, we wished to design a user-friendly spreadsheet program that would facilitate the systematic identification, enumeration, and valuation of resources involved in the provision of patient-centered health care interventions (eg, disease management programs, skills coping training, exercise training, home-based care). Ultimately, we aimed to increase the validity and reliability of estimated program costs used in published economic evaluations to increase comparability across studies for higher-quality decision-making. We recognized, however, that to maximize the utility of the instrument for a wide range of users, the instrument had to be designed to derive cost estimates that could represent the different study perspectives discussed above. We also sought to develop a tool that could account for costs incurred by
Ongoing accrual per patient, nonspecified duration and the program is continually accruing new patients.

Fixed duration per patient, ongoing accrual

This scenario represents a program in which individual patients are enrolled for a fixed period of time or a fixed number of “encounters,” and the program is continually accruing new patients.

Example

Disease management program that enrolls patients for an 8-week intervention after the patient’s first hospitalization for heart failure.

Inputs Required

Duration of program per patient
Total number of patients accrued in the program over 1 year

Ongoing duration per patient, ongoing accrual

This scenario represents a program in which patients continue participation for a nonspecified duration and the program is continually accruing new patients.

Example

Disease management program in which patients participate until they drop out or die.

Inputs Required

Total number of patients participating in the program over 1 year.

Team-HF indicates Tools for Economic Analysis of Patient Management Interventions in Heart Failure.
Supplies and Incentives
The “Supplies and Incentives” worksheet captures information on resources that are depleted during the delivery of the program. Supplies represent items given to individual patients, such as exercise equipment, medications or remote monitoring devices (e.g., digital scales, handheld personal digital assistants) or used in the provision of services to individual patients (e.g., education materials, intravenous diuretics, disposable medical equipment). Information on patient time and costs incurred by patients (e.g., parking, transportation) can be accounted for in this worksheet.

Miscellaneous Costs
The “Miscellaneous Costs” worksheet is designed to capture costs not directly associated with the number of individuals enrolled in the program or the number of encounters. Miscellaneous costs can include professional licensing fees, professional training and travel, and other resources, such as subscriptions to medical journals for staff involved in the program.

Start-Up Costs
Start-up costs represent personnel costs and other resources or expenses incurred before the program is initiated. Start-up costs could include costs associated with training personnel, developing intervention materials, and advertising or other outreach activities necessary to initiate the program. There is sometimes confusion between equipment costs and start-up costs. For example, a software program designed to monitor electronic devices for heart failure patients may be considered to be a start-up cost. However, a purchased program should be captured as an equipment cost to be allocated across individuals participating in the program over its expected duration of use.

Total Costs
The “Total Costs” worksheet provides tables summarizing resource-specific and total costs on an annual and weekly basis for the program as a whole and for each patient. Consistent with the other worksheets, cost estimates are provided using standardized as well as customized units in separate worksheets containing unit prices and other assumptions (e.g., fringe benefit rates) necessary for cost estimation. The primary source for salary and benefit information in the “Standardized Units” worksheet is the US Bureau of Labor Statistics. Estimates regarding years of use for equipment were obtained from the Internal Revenue Service.

Pilot Testing
On development of the final draft of the costing tool, 4 individuals participated in pilot testing: 3 from academic medical centers and 1 from a community setting. The participants were asked to complete the costing tool for the disease management program they were involved with or for a hypothetical disease management program. We allowed for representation of a hypothetical program, because our primary interest was in assessing ease of use and identifying areas where further clarification or modifications were needed rather than developing accurate cost estimates from 4 disparate programs.

To elicit structured feedback, we developed a short survey for completion by each of the 4 individuals involved in pilot testing.

Results
All 4 individuals who participated in pilot testing completed the written survey. Three of 4 reported using the data collection forms. Two chose the “top-down” costing method and 2 chose the “bottom-up” method to estimate personnel costs. For estimating facility costs, all participants chose the approach in which facility costs are based on a percentage of personnel costs. Respondents agreed that the costing tool was clear and well formatted and followed a logical order.

Comparison With Published Cost Estimates
To evaluate the extent to which the costing tool generates valid and reliable cost estimates, we applied cost inputs and assumptions recently reported in an economic evaluation of Heart Failure: A Controlled Trial Investigating Outcomes of Exercise Training (HF-ACTION), an exercise training program for patients with heart failure.9 We compared the estimates generated by the TEAM-HF Costing Tool with estimates reported in the HF-ACTION economic evaluation.

The exercise training protocol prescribed 3 sessions per patient per week across 12 weeks. Patients completed, on average, 17.1 hours of exercise in 32.7 sessions, a mean of 31.4 minutes per session. In the HF-ACTION analysis, trainers supervised an average of 1.7 patients per session and spent an average of 35 minutes before and after each session on associated activities, such as documentation in the medical record, billing, and scheduling. Time was not explicitly recorded for sessions when patients failed to arrive. Details regarding salaries for exercise physiologists, facility space, exercise equipment, and other assumptions necessary to generate cost estimates were also reported in the online-only Data Supplement Appendix.

To generate costs using the TEAM-HF Costing Tool, we selected the option representing the program type as a “fixed duration per cohort–single cohort,” which is appropriate for estimating costs in the setting of a clinical study (Figure). We then populated corresponding cells to indicate that the program duration of 12 weeks and the cohort size of 14, consistent with the 1159 patients enrolled in the exercise training arm distributed across 82 sites. To derive personnel costs, we applied the “bottom-up” method, entering 66.4 minutes as the time spent by exercise physiologists for each

Table 3. Options for Estimating Costs for Facilities

<table>
<thead>
<tr>
<th>Costing Strategy</th>
<th>Description</th>
<th>Inputs Required</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fixed percentage</td>
<td>Costs for facilities are estimated as a fixed percentage of the total personnel costs that are estimated using either the “top-down” or “bottom-up” approaches for estimating personnel costs.</td>
<td>None; estimates are based on personnel costs</td>
</tr>
<tr>
<td>“Cost-per-square-foot” method</td>
<td>Costs for facilities are based on estimates of square feet used by the program and the proportion of time the space is used by the program. This method also provides an option for the user to apply an “add-on percentage” to assign costs for utilities and other overhead costs.</td>
<td>Estimates of square footage for each type of space used by the program. Percentage of time the space is used to deliver the program.</td>
</tr>
<tr>
<td>“Off-the-shelf” method</td>
<td>With this method, standardized estimates of square footage for each type of space are applied. When using this method, costs for utilities and other overhead are already included in the estimated facility costs.</td>
<td>Number of each type of space required (eg, 2 offices, 1 examination room). Percentage of time the space is used to deliver the program.</td>
</tr>
</tbody>
</table>

To elicit structured feedback, we developed a short survey for completion by each of the 4 individuals involved in pilot testing.
encounter. Although the costing tool was not designed to account for group sessions, we accounted for the number of patients per session by dividing 42 sessions per week by 1.7. Then, to account for the actual number of sessions completed rather than prescribed, we multiplied by the ratio of completed to prescribed sessions (ie, 32.7/36). To value each of the resources, we applied the standardized units included in the costing tool and populated the “Customized Units” spreadsheet to correspond to reported salaries, fringe benefit rates, rental rates, and equipment costs.

In the HF-ACTION economic evaluation,9 the direct total cost of supervised exercise training was estimated at $632 per patient. Total costs for supervised exercise training generated with the TEAM-HF Costing Tool were $675 using standardized costs and assumptions built into the tool. However, when we used the customizing features of the tool to apply unit costs for salaries, fringe benefit rates, and other assumptions consistent with the HF-ACTION analysis, the resulting cost estimate was $634 per patient (Figure).

Discussion

As the health care system evolves to address the needs of patients with chronic conditions, new care management strategies are proliferating. Although most are patient-centered, they are heterogeneous, differing with regard to the focus of the intervention (eg, medication adherence, care coordination, exercise training), the mode of delivery (eg, home visits, telephone, remote monitoring), targeted patient populations (eg, higher versus lower disease severity, low income), frequency of contact, duration, and the types of health care providers involved. Even among similar types of programs, comparisons of program costs currently available in the literature are nearly impossible given the lack of methodological detail, the wide range of costing strategies that could be applied, and variations in wage rates and other costs across practice settings and geographic locations. To promote the generation of high-quality cost estimates for informed decision-making, we developed the TEAM-HF Costing Tool for use by researchers, managers, and other professionals throughout the health care system and demonstrated its utility for computing costs associated with an exercise training program.

The TEAM-HF Costing Tool can facilitate standardization of unit costs and assumptions for estimating intervention costs for application in cost-effectiveness analyses. However, choices used in the generation of the cost estimates must be consistent with economic principles underpinning the design and execution of a cost-effectiveness analysis. The study perspective and time horizon must be selected in accordance with the intended audience for the analysis. With a societal perspective, a long-term time horizon is typically appropriate, and analysts should include all program-related resources valued to approximate opportunity costs. To facilitate comparisons across separate studies, we recommend the standardized units incorporated in the costing tool. When a provider or payer perspective is chosen, the user would be advised to apply customized units to generate meaningful and accurate cost estimates. Also with regard to the use of cost estimates from the costing tool, cost-effectiveness analyses can be carried out as a program-level analysis or a patient-level analysis. In a program-level analysis, aggregated estimates of program costs would be paired with aggregate estimates of clinical benefits relative to standard care. In a patient-level analysis (eg, data from a randomized trial), disaggregated
estimates of program costs, such as the estimated cost per patient per week, could be applied to each patient based on the number of weeks of participation in the program. Another benefit of the costing tool from a research perspective is that use of standardized unit costs for salaries, facilities, and other resources allows individual programs to publish study results while avoiding public disclosure of confidential cost information. Finally, the availability of the tool promotes full reporting of methodological approaches and assumptions applied in specific analyses, thereby allowing readers to determine whether “apples-to-apples” comparisons are possible.

In addition to developing the TEAM-HF Costing Tool to facilitate standardization of costing methods for use in economic evaluations, we recognized the need for a flexible tool that could serve multiple potential uses for health care managers. To inform budgetary decisions, health care managers can use the “Customized Units” spreadsheet to enter salaries and benefits paid to employees, rental rates, supply costs, and other units to generate cost estimates for the specific program at their site. Similarly, because the costing principles integrated into the tool are generally accepted across countries, individuals outside the United States could modify the inputs in the “Customized Units” worksheet to generate local cost estimates for a given program.

Wide adoption of the TEAM-HF Costing Tool would lead to collection of cost estimates across patient-focused programs. Since the development of the Drug Abuse Treatment Cost Analysis Program (DATCAP) in early 1990s, the tool has been used by more than 110 programs to estimate costs for a range of treatment programs including prison-based, residential, and outpatient programs. This compilation of cost estimates allowed for publication of a set of cost bands for 8 treatment modalities to facilitate funding and reimbursement decisions for substance abuse treatment. With adoption of the TEAM-HF Costing Tool across a variety of users and dissemination of the resulting cost estimates, similar cost bands could be developed for specific types of patient-focused interventions in heart failure or other conditions.

Limitations
Although we aimed to develop a user-friendly costing system that is both flexible and comprehensive, we cannot anticipate all user needs. As mentioned previously, it is important to recognize that the system is not designed to evaluate the impact of programs on medical costs stemming from reduced rehospitalization rates or other clinical outcomes. However, we are in the process of developing another TEAM-HF tool to evaluate the cost-effectiveness of patient-focused programs specifically targeting patients with heart failure. This tool will incorporate changes resulting from an intervention on patients’ clinical and treatment characteristics to project downstream consequences on costs and quality-adjusted survival. In addition, although we believe that incorporating standardized unit costs into the TEAM-HF Costing Tool offers an advantage over costing systems developed for other uses, no one set of standardized units will be appropriate for all programs. For example, standardized unit costs for supplies such as blood pressure cuffs may reflect costs incurred across a wide range of practices, whereas salaries for personnel may vary across locations and settings. As the costing tool is adopted, we expect that users will point out which standardized units are inappropriate and have a meaningful impact on estimated program costs. As this information becomes available, future versions of the costing tool could be updated to incorporate more suitable inputs. Also, unit costs will require updating over time. We anticipate incorporating unit costs for future years and allowing the user to simply select from a list representing years for which standardized unit costs are available.

We believe that researchers or program managers can successfully complete the costing tool with the information available in the user manual. The amount of time required will depend on the user’s choice to use the standardized or customized unit costs, the costing methods selected, and the availability of information about the size of the program and provider time spent on associated activities. Feedback from our pilot study suggests that a guided introduction to the TEAM-HF Costing Tool would positively influence the extent to which it is adopted by users. To promote its use, we are planning to provide training seminars at regional and national professional meetings and to develop online training videos that will be available when individuals are ready to begin using the tool. Last, we encourage individuals to visit the TEAM-HF Web site for the costing tool and associated documentation (http://www.team-hf.com/).

Conclusions
The TEAM-HF Costing Tool can assist researchers and health care managers in the generation of high-quality, comprehensive cost estimates of patient-centered interventions that can be applied in economic evaluations and facilitate well-informed decision making for internal budgeting, program planning, reimbursement negotiations, and improving the efficiency of existing programs.

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None.

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